

## Message Text

CONFIDENTIAL

PAGE 01 TEHRAN 06687 271349Z  
ACTION NEA-10

INFO OCT-01 ISO-00 NEAE-00 /011 W  
-----096196 271402Z /50  
P 271159Z JUL 77  
FM AMEMBASSY TEHRAN  
TO SECSTATE WASHDC PRIORITY 3769

C O N F I D E N T I A L TEHRAN 6687

PERSONAL FOR ASST SECY ATHERTON

E.O. 11652: GDS  
TAGS: EAID SWEL USIRJC IR  
SUBJ: CIVIL EMERGENCY PREPAREDNESS

REF: STATE 172962, STATE 172989

1. OVER THE PAST 3 YEARS THE US FEDERAL PREPAREDNESS AGENCY (FPA) HAS BEEN TRYING TO DEVELOP A RESPONSIVE APPROACH TO STATED GOI INTEREST IN THE CIVIL EMERGENCY PREPAREDNESS (CEP). DURING THIS ENTIRE PERIOD THE IRANIANS HAVE NEVER GOT THEMSELVES SORTED OUT NOR EFFECTIVELY GOT THEIR ACT TOGETHER TO MAKE THIS A USEFUL ENDEAVOR. IN THE LATEST PHASE A MEMORANDUM OF UNDERSTANDING WAS SIGNED ON JANUARY 26, 1977 WHICH ENVISAGED AN ARRANGEMENT FOR 6 MONTHS OR LESS.

2. A TEAM OF 6 OFFICIALS FROM FPA, HALF OF THEM RETIRED US MILITARY PERSONNEL, HAVE BEEN IN COUNTRY SINCE JANUARY, DRAWING THEIR SALARIES AND PER DIEM ALL REIMBURSED BY THE GOI. WE HAVE LET THEM USE OUR COMMISSARY, APON, AND CO-OP. THEY HAVE PRODUCED NOTHING OF SUBSTANTIVE VALUE TO DATE.

3. THE FPA HAS NOW COME UP WITH A SCHEME TO EXTEND THEIR SERVICES FOR AT LEAST 3 YEARS AND HAVE  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 TEHRAN 06687 271349Z

PROPOSED TERMS UNDER WHICH US COSTS TO BE REIMBURSED BY THE GOI WOULD AVERAGE \$140,000 PER PERSON PER YEAR, WITH INDIVIDUAL COMPENSATION THE VERY LARGE MAJORITY PORTION OF THAT AMOUNT. THIS, OF COURSE, FOR THE RETIRED MILITARY IS A "DOUBLE-DIP" ON TOP OF THEIR MILITARY PENSIONS.

4. IN MY JUDGEMENT, THE GOI HAS TOO MUCH ON ITS PLATTER TO BE ABLE TO TACKLE A CIVIL DEFENSE AND EMERGENCY PREPAREDNESS PROGRAM AT THIS TIME. IT WILL BE YEARS BEFORE THEY HAVE THE PERSONNEL AVAILABLE. I THEREFORE FEEL THIS WHOLE EFFORT IS MISPLACED AND PREMATURE.

5. IN ORDER TO BE PERSUASIVE TO THE GOI, THE FPA TEAM HAS INVITED THEIR SENIOR IRANIAN COUNTERPARTS TO MAKE A TRIP TO THE US TO VISIT SUCH DIER AREAS AS LAS VEGAS IN ORDER TO UNDERSTAND THE PREPAREDNESS MISSION BETTER.

6. IN SHORT, THIS IS ONE OF THE MOST FLAGRANT BOON-DOGGLES I HAVE EVER ENCOUNTERED. IT WOULD WIN A PROXMIRE GOLDEN FLEECE AWARD AND PROVIDE A HEY DAY FOR JACK ANDERSON, LES ASPIN AND ANY NUMBER OF CRITICS.

7. I THEREFORE INTEND TO TERMINATE THE WHOLE GROUP, PERMITTING THE EX-MILITARY TO RETURN TO THE HAPPY RETIREMENT THEY DESERVE. BEFORE DOING SO, HOWEVER, I WOULD LIKE TO GIVE YOU AN OPPORTUNITY TO EXPLAIN WHY THE DEPT SENT ME THE 2 REFERENCE CABLES, WHICH SUGGEST THAT SOMEONE IN THE DEPT ACTUALLY FAVORS OR CONDONES THIS EXERCISE.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 TEHRAN 06687 271349Z

8. PLEASE GIVE ME YOUR ANSWER NO LATER THAN AUGUST 3, ON WHICH DATE I PROPOSE TO LOWER THE BOOM.  
SULLIVAN

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** CIVIL DEFENSE, EMERGENCY PLANNING  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 27-Jul-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977TEHRAN06687  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D770269-0145  
**Format:** TEL  
**From:** TEHRAN  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1977/newtext/t19770712/aaaaajyq.tel  
**Line Count:** 97  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 1bfcf662-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION NEA  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 2  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 77 STATE 172962, 77 STATE 172989  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 17-Mar-2005 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 1729441  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CIVIL EMERGENCY PREPAREDNESS  
**TAGS:** EAID, SWEL, IR, US, USIRJC, FEDERAL PREPAREDNESS AGENCY  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odhc://SAS/SAS.dbo.SAS\_Docs/1bfcf662-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009